

Message Text

CONFIDENTIAL

PAGE 01 NICOSI 00835 281145Z
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-04 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 DHA-02 ORM-02 AID-05 SCA-01 /081 W
-----281338Z 007351 /50

R 281110Z MAR 77

FM AMEMBASSY NICOSIA
TO SECSTATE WASHDC 5562
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BONN
USMISSION EC BRUSSELS
DIA WASHDC
AMEMBASSY LONDON
USMISSION NATO
AMEMBASSY PARIS
AMEMBASSY THE HAGUE
USCINCEUR VAIHINGEN GER
USDOCOSOUTH NAPLES IT
USMISSION USUN NEW YORK
AMEMBASSY VIENNA

C O N F I D E N T I A L NICOSIA 0835

USCINCEUR FOR POLAD; USDOCOSOUTH FOR POLAD; VIENNA FOR LEDSKY

E.O. 11652: GDS
TAGS: PFOR, CY
SUBJECT: INCREASED FLEXIBILITY IN ARCHBISHOP'S POSITIONS

REF: LONDON 04670 (DTG 211741Z MAR 77)

1. IT IS BECOMING INCREASINGLY CLEAR THAT ARCHBISHOP MAKARIOS MADE A FUNDAMENTAL DECISION AFTER THE AMERICAN ELECTIONS IN THE FALL OF 1976 TO TURN AWAY FROM INSISTENCE ON A RETURN OF ALL REFUGEES, LONG STRUGGLE, ETC., AND, WITH CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NICOSI 00835 281145Z

U.S. HELP, TO SEEK AN AGREEMENT WITH THE TURKISH CYPRIOT COMMUNITY ON THE BASIS OF A BIZONAL FEDERATION. WE BELIEVE THAT HE DECIDED ON THE OUTLINES OF A BEST POSSIBLE SOLUTION (FOR GREEK CYPRIOTS) AND THAT HIS PUBLIC AND PRIVATE ACTIONS IN THE PAST THREE OR FOUR MONTHS WERE CAREFULLY FORMULATED STEPS TO CONDITION THE GREEK CYPRIOT BODY POLITIC GRADUALLY TOWARD ACCEPTANCE OF A SOLUTION

INVOLVING REAL COMPROMISES WITH THE TURK CYPRIOTS.

2. WE FIRST BEGAN TO NOTICE THE CHANGE IN THE ARCHBISHOP'S POSITION IN DECEMBER 1976 WHEN HE STARTED TO RETREAT PUBLICLY FROM HIS EARLIER FORMULATION THAT A SETTLEMENT OF THE CYPRUS PROBLEM MUST BE IN ACCORDANCE WITH "PERTINENT U.N. RESOLUTIONS." HE BEGAN TO SAY THAT IT WAS ONLY NECESSARY THAT A SETTLEMENT SHOULD TAKE PLACE WITHIN THE U.N. FRAMEWORK.

3. SIMILARLY, THE TWO MEETINGS WITH THE TURKISH CYPRIOT LEADER DENKTASH IN JAN AND FEB REPRESENT A DEPARTURE FROM THE ARCHBISHOP'S PUBLIC POLICY OF A YEAR AGO WHICH WAS TO CHARACTERIZE DENKTASH AS A SIMPLE TOOL OF ANKARA, TO REFUSE TO MEET WITH HIM, AND TO INSIST THAT ONLY A MEETING WITH REPRESENTATIVES OF ANKARA WOULD BE USEFUL.

4. MAKARIOS' INTERVIEW WITH THE GUARDIAN (REFTEL) STRIKES US AS FURTHER EVIDENCE OF THE ARCHBISHOP'S DESIRE TO SHOW FLEXIBILITY BEFORE VIENNA VI. THE INTERVIEW APPEARS TO SIGNAL TWO SIGNIFICANT DEPARTURES FROM HIS EARLIER CONTENTION THAT ALL REFUGEES MUST RETURN: (A) THE ARCHBISHOP'S ESTIMATE THAT ONLY A SMALL MINORITY OF GREEK CYPRIOT REFUGEES (10 PERCENT) ARE LIKELY TO WANT TO RETURN TO THE TURKISH ZONE AND (B) HIS STATEMENT THAT THOSE WHO CHOOSE NOT TO RETURN WILL BE COMPENSATED.

5. EMBOFF LEARNED MAR 23 FROM COLIN SMITH OF OBSERVER THAT IN VERY RECENT INTERVIEW WITH SMITH, ARCHBISHOP
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NICOSI 00835 281145Z

ACKNOWLEDGED IT WOULD NOT BE POSSIBLE FOR TURKISH CYPRIOT SIDE TO IMPLEMENT FREEDOMS OF SETTLEMENT, MOVEMENT, AND PROPERTY IMMEDIATELY UPON THE SIGNING OF AN AGREEMENT. ACCORDING TO SMITH, MAKARIOS HAD INDICATED HE UNDERSTOOD TURK CYPRIOT RESERVATIONS AND WOULD BE WILLING TO AGREE TO SETTLEMENT WHICH ACCEPTED THESE FREEDOMS IN PRINCIPLE IF THE SETTLEMENT PROVIDED FOR THEM TO BE IMPLEMENTED GRADUALLY.

6. WE DO NOT WISH TO OVERSTATE THE CASE: ANY POLICY SHIFT BY THE ARCHBISHOP IS SUBTLE AND GUARDED. BUT IT APPEARS TO US THAT HIS PRIVATE COMMITMENT TO A SERIOUS, SUBSTANTIVE NEGOTIATION IS NOW BEING MATCHED AND SUPPLEMENTED BY PUBLIC STATEMENTS DESIGNED TO INCREASE HIS NEGOTIATING FLEXIBILITY AND TO PREPARE GREEK CYPRIOT COMMUNITY FOR WHAT IT CAN REALISTICALLY EXPECT TO ACHIEVE IN A SETTLEMENT.

CRAWFORD

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REFUGEES, REPATRIATION, COMMUNITY RELATIONS, POLITICAL SETTLEMENT, PERSONAL OPINION, FOREIGN ASSISTANCE
Control Number: n/a
Copy: SINGLE
Sent Date: 28-Mar-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NICOSI00835
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770105-0914
Format: TEL
From: NICOSIA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770316/aaaaanec.tel
Line Count: 115
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 026ca1b0-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 LONDON 4670
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2977199
Secure: OPEN
Status: NATIVE
Subject: INCREASED FLEXIBILITY IN ARCHBISHOP'S POSITIONS
TAGS: PFOR, CY, US, (MAKARIOS, ARCHBISHOP)
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/026ca1b0-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009